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IN HARRIET BEECHER STOWE’S 1852 NOVEL UNCLE TOM’S CABIN, THE slave Eliza hears that her child, Harry, will be sold and sent away from her. She takes Harry and flees across the Ohio River, where she ends up seeking refuge at the home of Senator and Mrs. Byrd. The senator and his wife have been debating whether fugitive slaves should be returned to their owners. The senator has just voted for a bill in the Ohio legislature that would require them to be returned. In response to his pleas to listen to “reason,” Mrs. Byrd says, “I hate reasoning,” for reasoning is only “a way you political folks have of coming round and round a plain right thing; and you don’t believe in it yourselves, when it comes to practice.” Indeed, Mrs. Byrd is correct, for the senator takes in Eliza and little Harry. The Byrds give Harry some clothes and toys that belonged to their own son, who has recently died. And then the senator himself drives a wagon carrying Eliza and Harry to a Quaker settlement—a stop on the Underground Railroad. Thus, when confronted by the inhumanity of the Fugitive Slave Act, the senator rebels against it. He realizes that he is breaking his own counsel. Yet, as Mrs. Byrd concludes, “Your heart is better than your head, in this case.” And she asks, “Could I ever have loved you, had I not known you better than you know yourself?”

I would like to thank Morton J. Horwitz, whose work has guided my thinking in law and legal history since I read The Transformation of American Law, 1780–1860 in my first semester of law school. In more recent years, it has been my enormously good fortune to be his student in a more conventional sense. His humanity guides my work. I would also like to thank Mary Sarah Bilder, Adrienne Davis, David Holland, Daniel J. Hulsebosch, Daniel W. Hamilton, David Millon, and David Tanenhaus for reading this paper.
gnette at the center of Uncle Tom's Cabin shows Stowe's optimistic belief that if she could just make people feel the injustice of the Fugitive Slave Act—and of slavery more generally—they would oppose the act and the institution.

Much of Uncle Tom's Cabin is about the sentiment-based critique of slave law. Stowe sought to overturn respect for slave law by pointing out how inconsistent it is with considerations of humanity. The Fugitive Slave Act of 1850, Stowe tells us, is what inspired her. For it was in the wake of the act that she heard "Christian and humane people" recommending that fugitives be returned to slavery. Stowe was surprised, and she thought they could not understand slavery; if they did, such a question could never be open for discussion. And from this arose a desire to exhibit it in a "living dramatic reality." 

The Fugitive Slave Act of 1850 inspired, then, one of the most important novels ever written by an American, for the act led to a conflict between sentiments of humanity toward the individual slaves and the cold logic of the rule of law and utilitarian considerations that underlay pro-slavery advocacy. Though Stowe touched the emotions of her readers, Northerners and Southerners, she was at the time on the losing end of the political and legal struggle over slavery. As Ralph Waldo Emerson told the citizens of Concord in 1851, many forces were aligned in favor of the act and in favor of slavery. "The learning of the Universities, the culture of the eloquent society, the acumen of lawyers, the majesty of the Bench, the eloquence of the Christian pulpit, the stoutness of Democracy, the respectability of the Whig party are all combined" in the pro-slavery mission of kidnapping a fugitive slave, Emerson said. 

The act had several key provisions. It established federal commissioners who had the authority to require private citizens to pursue fugitives. They also had jurisdiction to issue certificates of removal for fugitive slaves. The commissioners took testimony from the slave owner in person and from affidavits; the alleged slaves were not permitted to testify. The commissioners were to issue the certificates of removal once they established the identity of the slave as the person claimed to be a fugitive. There was no jury trial, and no defenses were permitted. Thus, the commissioners' function was limited to determining the identity of the person being returned, not whether the person actually was a fugitive. Commissioners received more compensation ($10) if they ordered the slave returned than if they found the alleged fugitive was not the person the slave owner claimed him or her to be ($5). The act preempted the personal liberty laws of several Northern states, which prohibited state officers from cooperating in the return of fugitive slaves. Those who interfered with the return of fugitives were subject to a $1,000 fine and six months' imprisonment. Such provisions led Henry David Thoreau to say on July 4, 1854, that "there are perhaps a million slaves in Massachusetts." It was thus a limitation of the rights of accused fugitives and the impressment of private citizens.

The Fugitive Slave Act of 1850 occupies an important place in our thinking
about the coming of the Civil War and antebellum jurisprudence. The majority of jurisprudential writing about the act has focused, however, on those opposed to it and why people comply with unjust laws. For example, Robert Cover focused on the variety of antislavery responses to the act in his 1975 book Justice Accused. Cover sought to understand not the antislavery forces who were motivated by conscience to violate the law, like Stowe’s fictional Senator Byrd, but the judges who followed the law, no matter the dictates of their internal moral compass. He emphasized the importance of studying those people, for they were among the leaders at the time. And while they may have been antislavery in private, many worked within the pro-slavery legal system. Henry David Thoreau recognized as much the year before the act was passed, as Americans debated the return of fugitive slaves. Thoreau criticized those who refused to take action against slavery: “There are thousands who are in opinion opposed to slavery and war, who yet in effect do nothing to put an end to them; who, esteeming themselves children of Washington and Franklin, sit down with their hands in their pockets, and say that they know not what to do, and do nothing; ... What is the price-current of an honest man and patriot today? They hesitate, and they regret, and sometimes they petition; but they do nothing in earnest and with effect.”

Cover addressed the problem of individuals’ complicity in evil, so prevalent in the era of slavery. There are important issues about how the law constrained and channeled those who were antislavery in private. Stowe addressed such issues in her second novel, Dred: A Tale of the Great Dismal Swamp, in which she set up a judge who was antislavery in private but issued a pro-slavery decision. But largely left out of Cover’s discussions are the ways that Americans discussed law outside the judiciary, as well as the ideas of those who supported slavery.

The debates over the act fit with the picture that Morton J. Horwitz’s Transformation of American Law, 1780–1860 created. Horwitz examined the ideas at the heart of American law. Before historians began to revisit the conservative and dominant ideas in the antebellum South, Transformation depicted the architecture of a particular variety of conservative thought: legal thought. Across the common law, from torts and contracts to property, judges remade—or at least reaffirmed—the law to bring it in line with the dominant philosophy of the era, which sought to promote economic growth. Their opinions subordinated concerns for individuals to considerations of precedent and to an increasing respect for considerations of utility. Judges rarely employed the sentiment urged by Stowe and Thoreau, for law was a stable field of thought concerned with preservation of vested rights, with expansion of the economy, and with the “rule of law.” The ideology of utility and cold legal reasoning that Stowe criticized in her antislavery trilogy—Uncle Tom’s Cabin, A Key to Uncle Tom’s Cabin, and Dred—was central to Horwitz’s story as well.

Even before the act, debate about the rendition of fugitive slaves centered around the admiration for utility that Horwitz identified among judges. Henry
David Thoreau’s “Resistance to Civil Government” (popularly known, though not in Thoreau’s time, as “Civil Disobedience”), delivered in 1849, illustrates the considerations of utility at the base of the rendition of fugitive slaves. Drawing upon a passage in William Paley’s Moral Philosophy, which was a guiding text in moral philosophy for antebellum Americans, Thoreau spoke of Americans’ respect for utility: “Paley resolves all civil obligation into expediency; and he proceeds to say that ‘so long as the interest of the whole society requires it, that is, so long as the established government cannot be resisted or changed without public inconvenience, it is the will of God . . . that the established government be obeyed—and no longer.’”

Thoreau, however, thought there were places where “the rule of expediency” is not the guide, places “in which a people, as well as an individual, must do justice, cost what it may.” He concluded that “this people must cease to hold slaves, and to make war on Mexico, though it cost them their existence as a people.” Thus Thoreau reached the central point of the debate: should we do justice to individual slaves or do what maximized the utility of the actor (in this case the nation). Many abolitionists, obviously, thought that justice to the individual also maximized the utility of the nation, but that was not what most Americans thought. Thoreau’s Transcendental project was to replace the collective law with an individual conscience. He asks, “Is it not possible to take a step further towards recognizing and organizing the rights of man? There will never be a really free and enlightened State until the State comes to recognize the individual as a higher and independent power, from which all its own power and authority are derived, and treats him accordingly.” We see the centrality of utility from judicial opinions to legislative debates to literary addresses. Everywhere one looked in the antebellum period, one saw Americans in love with the idea of utility. As William Goddard told the Brown University Phi Beta Kappa Society in 1836, “we, as a people, . . . seem to make a regard to utility almost a part of our religion.”

This essay returns to the debates in Congress and the early responses in the public with the goal of reading them for insight into the nature of legal thought. Where Horwitz’s and Cover’s subjects were judges, this paper looks to legislators, lawyers, and ministers, with the goal of understanding the ideas supporting the act and the rule of law more generally. We see support for the rule of law not just because it supported slavery (though of course that is important), but because it supported the idea of a republic as a place where property rights are of primary importance. So even many who were not pro-slavery supported the act. Exploration of the reasons that people urged support of the act tells us about the power of the idea of law. Many legislators, moreover, employed considerations of utility to support slavery (because in their minds slaves were better off in slavery, and certainly everyone else was, too).

The debates illuminate the intersection of constitutionalism, law, and slavery in American thought. Together, the debates and the response to the act illustrate
key points of contention in antebellum thought: the roles of practical utilitarian considerations, based on a reading of history and a society's current mores, and the opposition: a religiously inspired search for moral perfection and individual humanity. Several key points of conflict emerge. First is a conflict between the considerations of utility to society and humanity to individuals. This is part of a calculation of the entire effects—a cost-benefit analysis. Second, and closely related to that, is the centrality of utilitarian calculations in legislation, particularly in legislation supporting slavery and considerations in the abstract of rights. Finally, in determining the values to plug into the utility calculus, historical evidence was central to the believed necessity of slavery in opposition to Bible- and morality-based critiques of slavery.

Let us begin with the most famous speech related to the Fugitive Slave Act, Daniel Webster's March 7, 1850, speech, which is concerned with supporting a moderate position, stepping back from the brink of disunion by recognizing that Southern states had a legitimate complaint about the loss of their slaves, and noting that well-intentioned abolitionists were, nevertheless, harming the slaves. We might also recall that Thoreau referred to the act as “Webster’s Fugitive-Slave Bill.”

So Webster first exculpates the pro-slavery ministers of the South: thousands believed slave-holding not sinful, and thousands more—maybe even more numerous—found “slavery to be an established relation of the society in which they live; can see no way in which, let their opinions on the abstract question be what they may, it is in the power of the present generation to relieve themselves from this relation.” Thus, a central element is the practical in politics and law: take the world as it is, rather than as it ought to be. That focus on the “practical reason” is, as Stowe pointed out, a central tenet of antebellum jurisprudence. And it is, as Ralph Waldo Emerson pointed out in his 1841 lecture, “The Conservative,” the difference between conservatism and reform: “Reform is affirmative; conservatism is negative; conservatism goes for comfort, reform for truth. Conservatism is more candid to behold another's worth; reform more disposed to maintain and increase its own. Conservatism makes no poetry, breathes no prayer, has no invention; it is all memory. Reform has no gratitude, no prudence, no husbandry.”

Webster juxtaposed that practical reason with abolitionist extremism. Abolitionists “saw the right clearly; they think others ought so to see it also, and they are disposed to establish a broad line of distinction between what is right and what is wrong.” Webster said starkly: “I think their operations for the last twenty years have produced nothing good or valuable. I cannot but see what mischiefs their interference with the South has produced.” Webster surveyed Virginia legislature's 1832 debate in the wake of Nat Turner's rebellion as evidence that the South was moving toward the termination of slavery. He urged his audience to recur to the debates in the Virginia House of Delegates in 1832, and... see with what freedom a proposition made by Mr. [Thomas] Jefferson Randolph for the gradual abolition...
of slavery was discussed in that body. Every one spoke of slavery as he thought; very ignominious and disparaging names and epithets were applied to it. The debates in the House of Delegates on that occasion, I believe, were all published. They were read by every colored man who could read, and to those who could not read, those debates were read by others. At that time Virginia was not unwilling or unafraid to discuss this question, and to let that part of her population know as much of discussion as they could learn. That was in 1832.22

Then the abolition societies began in 1835 to send literature to Southern states. And the South retreated from discussion of termination in response to abolitionist societies.

They attempted to arouse, and did arouse, a very strong feeling; in other words, they created great agitation in the North against Southern slavery. Well, what was the result? The bonds of the slave were bound more firmly than before, their rivets were more strongly fastened. Public opinion, which in Virginia had begun to be exhibited against slavery, and was opening out for the discussion of the question, drew back and shut itself up in its castle. . . . Every thing that these agitating people have done has been, not to enlarge, but to restrain, not to set free, but to bind faster the slave population of the South.23

Webster found that their fanaticism led them to see moral absolutes in stark and distinct terms: "They are not seldom willing to establish that line upon their own convictions of truth or justice; and are ready to mark and guard it by placing along it a series of dogmas, as lines of boundary on the earth's surface are marked by posts and stones." The reference to boundaries—to bright lines—and to monuments is itself a central part of antebellum thinking. There are intellectual monuments, like judicial decisions and even great orations (Webster's 1830 reply to Hayne became one), that coincide with physical monuments, like the Bunker Hill monument, the Washington Monument then under construction, and the city of Washington itself. And we hear of judges speaking of precedents as monuments that guide through a labyrinth.24

Yet those lines—boundaries—between right and wrong are central to abolitionist thinking and to the evangelical mind more generally. In fact, perfectionism was a central trope of the religious excitement of the 1840s and 1850s. We hear much mocking of that perfectionism in Webster, as well as others. Abolitionists were fanatics25—monomaniacs, to use the term that science developed at the time to label and stigmatize their behavior—and that single-minded pursuit of a goal led to larger harm.26 For they "do not see how too eager a pursuit of one duty may involve them in the violation of others, or how too warm an embrace of one truth may lead to a disregard of other truths equally important." That is a crucial distinction between antebellum Americans: whether they do justice in individual cases or look at the picture as a whole. Many politicians spoke about this calculus: their vision of morals is such that they should do justice on the whole. That utilitarian calculus appeared in moral philosophy texts.27 Thus, the
debate related in what was perhaps its key part to the individual versus the collective. Abolitionists thought that such questions could be answered with a mathematical certainty:

"These persons are disposed to mount upon some particular duty, as upon a war-horse, and to drive furiously on and upon and over all other duties that may stand in the way. There are men who, in reference to disputes of that sort, are of the opinion that human duties may be ascertained with the exactness of mathematics. They deal with morals as with mathematics; and they think what is right may be distinguished from what is wrong with the precision of an algebraic equation."

And that narrow mathematical reasoning admitted of few opportunities for compromise.

They are apt, too, to think that nothing is good but what is perfect, and that there are no compromises or modifications to be made in consideration of difference of opinion or in deference to other men’s judgment. If their perspicacious vision enables them to detect a spot on the face of the sun, they think that a good reason why the sun should be struck down from heaven. They prefer the chance of running into utter darkness to living in heavenly light, if that heavenly light be not absolutely without any imperfection. There are impatient men; too impatient always to give heed to the admonition of St. Paul, that we are not to "do evil that good may come"; too impatient to wait for the slow progress of moral causes in the improvement of mankind.

So there is a practicality, a consideration of the complete picture rather than issues by themselves, and then there is one other key legal element in the speech: a sense of the duty that the Constitution imposes on Congress and on individual citizens.

That world of law involved an analysis of history in its consideration of the effects of legislation. Their practical world took a bold look at the world as it is, for which history was an important teacher. The lessons were conservative—that slavery was ubiquitous and could not be ended. That practicality, looking to overall considerations of utility, is a piece of what Horwitz described for common-law judges. Where they altered the law to provide for economic progress, politicians took their institutions from considerations of utility. The Fugitive Slave Act debates appear, then, as part of a larger world of thought about law. Part of that thought rested on the knowledge that the world was imperfect and it held that nothing could be done about such suffering. Or, as Senator R. M. T. Hunter said, "Some suffering... belongs to our condition; it is a part of the lot of humanity." Senator John Bell of Tennessee reasoned from his understanding of history to argue that slavery was both morally just and practically necessary. Bell found that slavery had contributed "in a hundred various forms and modes, through a period of thousands of years, to the amelioration of the condition of mankind generally." Though Bell found that slavery was "sometimes abused and perverted, as all
human institutions, even those of religion, are," it was "still contributing to advance the cause of civilization." Though Bell acknowledged that slavery had its origins in "individual cupidity," it was "still mysteriously working out a general good." The conclusion that slavery was immoral, Bell thought, could not be proved, for the moral condemnation of slavery "is not arrived at in accordance with the Baconian method of reasoning, by which we are taught, that from a great many particular and well-established facts in the physical economy, we may safely deduce a general law of physical nature; and so of morality and government."34

Like Webster, Bell also focused on the fanaticism among the abolitionists: "There is a fanaticism of liberty as well as a fanaticism of religion and philanthropy—a fanaticism exhibiting itself in theories which admit no distinction of races and claims for all a perfect equality, social and political; theories which reject all practical or useful schemes of government which have ever existed, or can be devised."35 In contrast with abolitionists' moral absolutes, supporters of the Fugitive Slave Act saw slavery as conferring more benefits than harms. Representative Miller of New Jersey emphasized the benefits of the rule of law's protection of property rights. His focus was on the rights of slaveholders. "Twenty millions of freemen are living under the best system of laws ever devised by man; their daily avocations un-oppressed by any tyrannical laws, undistributed by any high-handed aggression upon their rights, and sending up no complaints against arbitrary government. From the extreme North, where the Yankee whaler strikes the monster of the deep, to the South, where the slave labors contentedly in the cotton-fields for his master—everywhere throughout this mighty empire, the rights of property and the rights of the citizens are protected and defended by the Constitution and the laws of slavery."36

There might come a time when social and moral progress would allow the termination of slavery, but the time had not yet arrived. Or, as Senator Underwood argued, "Were I disposed to concede that to hold slaves was a sin on the part of the master, I am not sure that he would not aggravate his guilt, and deserve a hotter punishment by taking the prescription of immediate abolition."37

The attack on abolitionist fanatics was in part an attack on sentimental novelists. Even before Harriet Beecher Stowe wrote her sentimental novel, Uncle Tom's Cabin, Senator Bell linked sentimental writers, readers of sentimental literature, and abolitionists. He criticized sentimental literature for contributing to the agitation against slavery, indeed, against life as it was more generally: "But there is another class of enthusiasts which cannot be justly called fanatical, yet exercises a far more extensive and mischievous influences. Those are the subjects of a morbid sensibility, recluses—readers and authors of sentimental literature, who cannot bear the contemplation of the ordinary ills and hardships of real life, without a shock of their nervous system. They sigh for a state of society where wrong and injustice can never enter. Slavery at the south becomes the natural and favorite theme of the tongues and pens of these sentimentalists."38
Utility, History, and the Rule of Law

While the pro-slavery sentimental novels were ineffective, there was also mocking literature, which in imitation of the sensationalist literature of the 1850s attacks the virtue of the reformers. Indeed, abolitionists had developed a sophisticated and powerful critique of slavery—and of pro-slavery law in particular. One of Stowe’s first published stories, entitled “Love versus Law,” was a comparison of warm sentiments of the heart with the cold logic of property law. One Thousand Lashes for Freedom relied on cases to illustrate the brutality at the base of slavery. William Goodell’s American Slave Code in Theory and Practice developed an important critique of the slave law. He focused on the “legal relation” of slavery based on an understanding of the statute law and how the statutes are applied. He looked to statutes rather than the norms of behavior (so often characterized as benign by pro-slavery writers). Thus, it is law, not norms, that are critiqued. And then, after showing the harshness of the law, he argues that the legal relations structure the actual practice of master-slave relations. His vision of slave law was that it influenced treatment of slaves and that harsh treatment of slaves in turn influenced statutes. So harsh treatment went from norms to law. As Goodell said, the slave code “is a vigilant guardian of the legal relation of master and slave—even as the role of law ought to be to restrain power.” The role of law was to protect the weak, though it failed to do so. The American Slave Code in Theory and Practice, like other important works on law in the antebellum era, discloses a sophisticated understanding of the relationship between law, history, and culture. One might construct a sophisticated picture of the relationship between history, precedent, and social norms by looking at Goodell and such pro-slavery works as Thomas Roderick Dew’s A Digest of the Laws, Customs, Manners, and Institutions of Ancient and Modern Nations, Thomas R. R. Cobb’s An Inquiry into the Law of Negro Slavery in the United States of America, George Sawyer’s Southern Institutes, and John Fletcher’s Studies in Slavery. Together those works give us a picture of the rich understanding of jurisprudence that existed in the antebellum era.

While Senator Bell phrased his speech as an attack on sentimentalism, its larger point was that concern for the suffering of individuals was not the appropriate consideration. Instead, we should have cold considerations of utility. Bell’s reasoning was that everyone suffers and we cannot alleviate the suffering. These are the break-points, the places where the clashing view matters. While utilitarianism is the dominant value, there are other possible paths, which might have led to a “jurisprudence of sentiment.” That jurisprudence based on sentiment, which was advanced by abolitionists black and white, received few adherents within the judiciary, however.

There also needed to be an understanding of what was possible, what was practical, and an understanding of the history of slavery and its current practice, which put it into a context for understanding how moral or immoral it was in reality. Senators looked to examples of history and what had happened and was
happening. Senator John Bell of Kentucky read “the law of nature” by the “lights” and necessity of history. He analogized the dispossession of Natives from their land and found that acceptable with the law of nature.

As to the lawfulness or sinfulness of the institution of slavery—whatever... the disciples of a transcendent creed of any kind may hold or teach... I must claim the privilege of interpreting the law of nature by what I see revealed in the history of mankind from the earlier period of recorded time, uncontradicted by Divine authority. But above all I have seen here, on this continent, and in these United States, the original lords of the soil subdued... and the remnant still held in subordination; and all this under an interpretation of the law of nature which holds good at this day among our northern brethren.

Senator Bell then looked to the institution of slavery and found it necessary. “There are three millions of the African race, whose labor is subject to the will of masters, under such circumstances that their condition cannot be changed, though their masters should will it, without destruction alike to the interests and welfare of both master and slave. These are the lights by which I read and understand the law of nature.”

This vision of utility was intertwined with a theological strand of belief in divine benevolence. Huntsville, Alabama, Presbyterian minister Frederick A. Ross’s *Slavery Ordained of God* told of the good that slavery brought to masters and slaves, and he predicted it would continue until it passed away in the “fulness of Providence.” Senator Bell concluded with a plea for society to put slavery into context and understand the practicalities: “These examples show that there are certain abstract truths and principles which, however incontrovertible in themselves, like every other good thing, may be and are often misconceived and abused in their application. It is the business of statesmen to apply them with safety and to give them the utmost practical influence of effect consistent with the existing state of society.”

So the debates on the act contain much about the connections of morality and legislation. They also contain the grammar of constitutional interpretation. The Constitution enjoins a duty upon states and state legislators, also. Bell thought that Northerners did not have the right to interfere with Southern constitutional and property rights.

I put it to all the sober and sound minds at the North as a question of morals and a question of conscience. What right have they, in their legislative capacity or any other capacity, to endeavor to get round this Constitution, or to embarrass the free exercise of the rights secured by the Constitution to the persons whose slaves escape from them? None at all; none at all. Neither in the forum of conscience, nor before the face of the Constitution, are they, in my opinion, justified in such an attempt. Of course it is a matter for their consideration. They probably, in the excitement of the times, have not stopped to consider of this. They have followed what seemed to be the current of thought and of motives, as
the occasion arose, and they have neglected to investigate fully the real question, and to consider their constitutional obligations; which, I am sure, if they did consider, they would fulfill with alacrity. 38

The proponents of that act thought that the Constitution enjoined on the legislature the duty of protecting slave property.

In the debates we also learn about the rule of law: why should people abide by a law if they disagree with it? Some of the reasons for abiding are religious: it is the duty, as many interpreted Paul’s second letter to the Corinthians to say, to abide by the commands of human governments. For, as Senator Underwood of Kentucky said, “it is generally combined arrogance and folly for a minority to denounce the legislation of the majority, and to threaten resistance and defiance in consequence of an alleged conflict with the law of God.” 39 He concluded that “government is ordained of God; . . . it is a duty to submit to the powers that be, and to render unto Caesar the things which are Caesar’s.” 40 There is a proper and constitutional mode by which bad laws “may be assailed and repealed; but until repealed, they must be obeyed, or it is the end of government.” 41 Moreover, following the law is a duty that will hold the government together. Many recognized the close connection between morals and legislation and worried that because the act would not have the support of the community, it would be ineffective. As Senator Robert C. Winthrop of Massachusetts concluded, “It is the daily experience of this and of every other Government, that where laws are repugnant to the moral sense of the community, it is almost impossible to execute them.” 42 Or, as Senator Rhett said, “A law to have its practical effect must move in harmony with the opinions and feelings of the community where it is to operate.” 43

After enactment, the Fugitive Slave Act of 1850 became a centerpiece of discussion about the rule of law. The debate focused on under what, if any, circumstances someone can violate the rule of law. A vibrant antislavery jurisprudence that emphasized the right to violate the law and demonstrated both the truth of legislators’ predictions that the law would be a nullity and the limits of the power of law emerged around the act. Antislavery ministers discussed the ways that human-created laws were limited and subordinate to conscience. 44 Some, like Samuel Spear, saw a middle path between abiding all law and violating it: he suggested that judges who opposed the act should resign. 45

Much of the debate appeared in pulpits. John Lord of Buffalo’s First Presbyterian Church delivered a widely distributed sermon, “The Higher Law: Its Application to the Fugitive Slave Bill,” in 1851. 46 Lord’s sermon proceeded from the fear that the decision to follow a “higher law” would result in an “open and forcible resistance by arms.” 47 He believed, based on his reading of Matthew, that “obedience to governments, in the exercise of their legitimate powers, is a religious duty, positive enjoined by God himself.” 48 Much of Lord’s reasoning was based on his interpretation of the Bible, which held that government is divinely
constituted, that government has jurisdiction over contemporary affairs, and that the decisions of governments within their jurisdictions are absolute. But Lord also reasoned that the higher law doctrine was unworkable, for it would abrogate all law. “Freedom of opinion by no means involves the right to refuse obedience to law; for, if this were so, the power to declare war and make peace; to regulate and levy taxes; in short, to perform the most essential acts of government, would be a mere nullity.” The state may enact laws for slavery, and one had to abide by those laws. Anything else would “contradict the decision of the Apostle—and subvert every established principle, whether human or divine, on which rests the authority of civil government.” Lord looked to U.S. history, such as the ubiquity of slavery during the colonial period, to conclude that slavery did not violate any “higher law.” He also looked to other countries, such as China, to conclude that slavery, at least in some circumstances, was permissible.

Ichabod Spencer explained in even more detail the purposes and functions of law (and why it must be obeyed) in his November 1850 sermon at the Second Presbyterian Church in Brooklyn. Laws are necessary to restrain those who do evil. Therefore, “Law is a friend of the human race. It is the protector of the good man; and it punishes the bad man, only for the purposes of securing rights,—property, liberty, life. And even the bad would be worse off thousand fold than they are, if there were no efficient Law to restrain them by its authority and sanctions.” Spencer embraced law as what facilitates and creates happiness and property. Though he acknowledged that in some instances one might violate an unjust law, those situations were few and far between. “Law is too important and delicate a thing to have its majesty trifled with by the wicked nonsense of a half-obedience.” He urged against rebellion, for that would lead to even greater harm. Revolutions “bring horrid evils along with them.” Spencer engaged in the balance of harm and benefit at the center of utilitarian reasoning. “It would be better to hear the injury for a while, than to involve the nation in confusion and blood.” And when he looked around, he thought the law, on balance, brought substantially more benefit than harm. “Government with all its unavoidable imperfection and errors, on the whole is beneficial—indispensable—we could not do without it. And rarely, very rarely indeed, is there a single instance of an individual man . . . whom Law has injured more than it has benefitted.”

Nevertheless, law was losing some of its majesty. The public’s increasing condemnation of the Fugitive Slave Act was leading to further contempt of law. Emerson dismissed appeals to law books in his 1851 address at Concord. “A few months ago, in my dismay at hearing that the Higher Law was reckoned a good joke in the courts, I took pains to look into a few law books.” Indeed, he reported that he looked for signs that “immoral laws are void” and found that “the great jurists, Cicero, Grotius, Coke, Blackstone, Burlamaqui, Montesquieu, Vattel, Burke, Mackintosh, Jefferson, do all affirm this.” Yet Emerson did not cite those
passages in defense of his argument, for "no reasonable person needs a quotation from Blackstone to convince him that white cannot be legislated to be black." 67

As cases of fugitive slaves began to appear in courts, the debates increasingly took on the question of whether individuals should actively stop rendition of fugitive slaves. The most famous case arose in Boston in 1854 when Anthony Burns was arrested as a fugitive slave, and after Judge Edward Loring ordered him returned, abolitionists set about plans to free him. 68 President Pierce employed federal troops to make sure that Burns was put on a ship to return to Virginia. 69 Burns brought into relief the obligations that law imposed. While some courts found creative ways to avoid the law, most often they followed it. 70 Thoreau was led to ask in the wake of Anthony Burns's trial, "Does anyone think that justice or God wait on Mr. Loring's decision?" 71 As those courts upheld law, its credibility declined.

Yet while some like Thoreau and Emerson questioned the Fugitive Slave Act's pro-slavery jurisprudence, others supported it. Timothy Walker, founder of the Cincinnati Law School and author of the important Introduction to American Law, lectured on the need to abide by the law in the wake of the act in his 1851 Phi Beta Kappa lecture at Harvard. His lecture, "The Reform Spirit of the Age," mocked the reformers' ideas:

We have been priest-ridden, and king-ridden, and judge-ridden, and school-ridden, and wealth-ridden, long enough. And now the time is come to declare our independence in all these respects. We cannot, indeed, change the past,—that is for ever immutably fixed; but we can repudiate it, and we do. We can shape our own future, and it shall be a glorious one. Now shall commence a new age,—not of gold, or of silver, or of iron, but an age of emancipation. We will upheave society from its deepest foundations, and have all but a new creation. In religion and politics, medicine and law, morals and manners, our mission is to revolutionize the world. And therefore we wage indiscriminate war against all establishments. Our ancestors shall no longer be our masters. We renounce all fealty to their antiquated notions. Henceforth to be old is to be questionable. We will hold nothing sacred which has long been worshiped, and nothing venerable which has long been venerated. These are the glad tidings which we the reformers of the age, are commissioned to announce. 72

Walker wanted no such reform. The rest of his talk was about the need to return to a steady following of precedent and law. And without the rule of law, William Greene warned a Brown University literary society at the same time, the United States would descend from democracy into revolution. 73

Subsequent events vindicated the moral perspective of abolitionists, but for people looking from the perspective of the early 1850s, the crisis over fugitive slaves touched central issues of moral philosophy. Abolitionists were pessimistic. The language of moral philosophy and those modes of thinking were employed from the university lecture hall to the pulpit to the halls of Congress and the courtrooms throughout the nation. For a time those pro-slavery ideas triumphed.
They emphasized a version of history that taught the ubiquity and, therefore, inevitability, indeed necessity, of slavery. They then tied that pro-slavery vision of history together with a moral philosophy that emphasized considerations of utility and rested on a belief in the need to abide by the rule of law. A sobering assessment was left by Louisa McCord, writing in the Southern Quarterly Review about the problems with abolitionists' attempts to end slave law: "a revolution that seeks to abolish law will end necessarily in despotism."74

Despite the efforts made to justify slavery and make it look acceptable, commonplace, and legal, others saw through this. Senator Charles Sumner of Massachusetts spoke about the violence inherent in the institution. "Slavery is an institution of force and not of right, as our law books teach—the private force of the master being made efficient and sufficient by the public force of the state."75 One triumph of the antislavery position was that it made people see the considerations of force and brutality that pro-slavery politicians, judges, academics, and intellectuals tried to justify. And so abolitionists undid, through the process of the Civil War and constitutional amendment, a part of antebellum American law.

NOTES


2. Ibid., 108.


4. Stowe, Uncle Tom's Cabin, 513.


Utility, History, and the Rule of Law


16. William G. Goddard, *An Address to the Phi Beta Kappa Society of Rhode Island, Delivered September 7, 1836* (Boston: John H. Eastburn, 1837), 22. We can learn much about antebel-


20. “Speech of Mr. Webster,” 270.

The conservative assumes sickness as a necessity, and his social frame is a hospital, his total legislation is for the present distress, a universe in slippers and flannels, with bib and pap spoon, swallowing pills and herb-tea. Sickness gets organized as well as health, the vice as well as the virtue. Now that a vicious system of trade has existed so long, it has stereotyped itself in the human generation, and misers are born. And now that sickness has got such a foot-hold, leprosy has grown cunning, has got into the ballot-box; the lepers outvote the clean; society has resolved itself into a Hospital Committee, and all its laws are quarantine. . . . Its social and political action has no better aim; to keep out wind and weather, to bring the day and year about, and make the world last our day; not to sit on the world and steer it; not to sink the memory of the past in the glory of a new and more excellent creation; a timid cobbler and patcher, it degrades whatever it touches.

23. Ibid. Senator Underwood responded to the illusion that abolitionists might create a “moral railroad” in the South. But he did “not see that the first speck of dirt has been moved to make the grade and foundation of the great moral railroad.” “Speech of Mr. Underwood,” *Congressional Globe*, 31st Cong., 1st sess., 1850, 531.

24. *Green v. Biddle*, 21 U.S. (8 Wheat.) 1, 101 (1823). Those who criticized the common law thought it provided much less in the way of guides. William Sampson demystified the common law by insulting it. The common law, he wrote, was the one “pagan idol to which [the English] daily offered up much smokey incense. They called it by the mystical and cabalistic name of Common Law. A mysterious essences. Like the Dalai Lama, not to be seen or visited in open day: of most indefinite antiquity; sometimes in the decrepitude of age, and sometimes in the bloom of infancy, yet still the same that was, and was to be, and evermore to sit cross-legged and motionless upon its antique altar, for no use or purpose but to be praised and worshiped by ignorant and superstitious votaries.” William Sampson, *Sampson’s Discourse, and Correspondence with Various Learned Jurists, upon the History of the Law: With the Addition of Several Essays, Tracts . . .* (Washington, D.C.: Gales & Seaton, 1826), 11–12. Or, as Sampson speculated in argument in *People v. Martín*, Yates Sel. Cas. 112, 153 (N.Y. Sup. Ct. 1810), “Cicero wondered
how two soothsayers could look each other in the face. I wonder how the two learned expounders of the common law opposed to us can do so without laughing.”

25. See, e.g., “Speech of James L. Orr,” Congressional Globe, 31st Cong., 1st sess., 1850, 544: “Their course can have no other effect than to fan the flames of fanaticism until they shall burn out the vitals of the Constitution and Union.” Indeed, “fanaticism” was a favorite word used to describe those who urged a restriction on private property. See, e.g., In re New Orleans Draining Co., 11 La. Ann. 338 (1856): “So, too, fanaticism under the plea of philanthropy and the public good, is ready to purge and renovate society—revolutionize governments, and reconstruct the world according to its new ideas, provided that the cost and the consequent pain and sufferings, shall be borne by its beneficiaries”; People v. Gallagher, 4 Mich. 244 (1856) (lamenting inability of penal laws to take away property used to manufacture alcohol: “In 1831 there were over 4,000 organized temperance societies, and more than 600,000 members. In the mean time over 1,000 distilleries had been entirely stopped by their owners; about 5,000 drunkards had been entirely reclaimed, and over 1,000,000 of people in the United States were entirely abstaining from the use of all kinds of intoxicating drinks. . . . But the hate of these societies was sealed when they were induced by political demagogues, in conjunction with fanatical clergy men, to enter the political field, and take political action as a party.”

26. In Thompson v. Thompson, 21 Barb. 107 (N.Y. Sup. Ct. 1855), one New York Supreme Court judge explained the presence of “monomanism”:

Some maniacs . . . are rational on all subjects except one, and, until affected by that, exhibit the ordinary deportment and sagacity. These latter are monomaniacs. This partial insanity is prevalent to a very great extent; . . . I see no other way of accounting for the wide prevalence of whimsical and fantastical opinions, the transcendental speculations, the wild vagaries of faith, the intolerant fanaticism, the rash obstruction upon regions of knowledge, palpably beyond the limits of the human faculties, the profane contempt manifested by some men, and, alas! by some women, for all that experience has rendered sure and steadfast, rushing with wild avidity into the espousal of any thing new, because it is new, and substituting the phantoms of a diseased imagination for all that the Christian and philosophic world has heretofore regarded as most dear and sacred.

The Georgia Supreme Court attributed the “growing policy of Northern states to free slaves who set foot in their state while passing through them, to fanaticism. . . . This fungus,” the court said, “has been engraven upon Northern States Codes by the foul and fell spirit of modern fanaticism.” Cleland v. Waters, 19 Ga. 35 (1855).

27. See, e.g., Albert Taylor Bledsoe, An Essay on Liberty and Slavery (Philadelphia: J. B. Lippincott, 1856), 69–70; Jasper Adams, Elements of Moral Philosophy (Cambridge, Mass.: Folsom, Wells, and Thurston, 1837), 15 (“By this theory [of utility], the jurisdiction of conscience is abolished, her decisions are classed with those of the superannuated judge, and determination of moral causes is adjourned from the interior tribunal of the breast to the noisy forum of speculative debate. Nothing is yielded to the suggestions of conscience, nothing to the movements of the heart; everything is dealt with a sparing hand, under the stint and measure of calculation”); Joseph C. Stiles, Modern Reform Examined; or, The Union of North and South on the Subject of Slavery (Philadelphia: J. B. Lippincott, 1857) (pointing out ways that abolitionists want change). Compare Laurens P. Hickok, A System of Moral Science, 3d ed. (1853; New York: Ivison, Blakeman, Taylor, 1873), 410 (antislavery text that noted of the duties of slaves that “If running away is prospective of less evil than staying in slavery, it is right to run”).

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28. *Congressional Globe*, 31st Cong., 1st sess., 1850, 271. Stowe uses similar language to describe the antislavery lawyer Edward Clayton in *Dred: A Tale of the Great Dismal Swamp*: he is “mounted [on] his war-horse, and is coming upon us, now, like leviathan from the rushes. . . . He is a great seventy-four pounder, charged to the muzzle with goodness! But, if he should be once fired off, I’m afraid he’ll carry everything out of the world with him. Because, you see, abstract goodness doesn’t suit our present mortal condition. But it is a perfect godsend that he has such a case as this to manage for his maiden plea, because it just falls in with his heroic turn” (37).


30. “Speech of Hon. T. G. Pratt,” *Congressional Globe*, 31st Cong., 1st sess., 1850, app., 1238: “The American people are essentially a practical people, I never shall believe that they are willing to risk the destruction of this Government upon a mere abstraction.”

31. Id. at 1616: “The legislator who shuts his eyes to all consequences, who does not look at all into the probabilities of efficiency or inefficiency, in connection with the measure to which he is about to impart his sanction, is unfit for the law-making functions.”


34. Id. at 1106.

35. Id. at 1102.

36. *Congressional Globe*, 31st Cong., 1st sess., 1850, app., 311. Representative Miller used language of landscape to speak of the fear of some of the “gathering clouds that darken these bright skies.”

37. Id. at 531.

38. Id. at app., 1102.


44. Antebellum jurisprudence has not yet received all the attention it deserves. See, e.g., Michael Hoeftich, “Law & Geometry: Legal Science from Leibniz to Langedell,” American Journal of Legal History 30 (1986): 95–121.


46. Fred A. Ross, Slavery Ordained of God (Philadelphia: J. B. Lippincott, 1857), 7. Ross wrote that “slavery is of God, and to continue for the good of the slave, the good of the master, the good of the whole American family, until another and better destiny be unfolded.” I am indebted to David Holland for reminding me of the importance of Providence in this debate.


48. Id. at app., 1105.

49. Id. at 530.

50. Id. at 533.

51. Id.

52. Id. at app., 1593.


58. Ibid., 6.

59. Ibid., 7.

60. Ibid., 10–11.


62. Ibid., 13.

63. Ibid., 15.

64. Ibid., 16.
65. Ibid., 20.
67. Emerson, “The Conservative.”
70. Robert Cover and, more recently, Mark Tushnet detail such conflicts between law and sentiment. See Cover, Justice Accused; Mark Tushnet, Slave Law in the American South: State v. Mann in History and Literature (Lawrence: University Press of Kansas, 2004).
73. William Greene, Some of the Difficulties in the Administration of a Free Government: A Discourse, Pronounced before the Rhode Island Alpha of the Phi Beta Kappa Society, July 8, 1851 (Providence, R.I.: John F. Moore, 1851).
75. Congressional Globe, 31st Cong., 1st sess., app., 1621.